



**LACEY CITY COUNCIL
WORKSESSION
THURSDAY, NOVEMBER 10, 2022
6:00 P.M. – 8:30 P.M.
REMOTE AND IN PERSON**

The Lacey City Council Worksession will be conducted both remote and in person.

The public may attend the meeting in person in the Council Chambers at Lacey City Hall, 420 College Street SE, Lacey, Washington, or you may view or listen to the meeting by using one of the following platforms:

Live through Zoom: <https://us02web.zoom.us/j/86242309496>

Live or as a recording on YouTube: <https://youtu.be/68rWCJIRu1U>

Listen via telephone: (888) 788-0099 or (877) 853-5247 (Webinar ID 862 4230 9496)

The public may submit written public comments by email to publiccomment@ci.lacey.wa.us. Written comments will be provided to the City Council electronically prior to the meeting. Comments will not be addressed during the meeting; however, comments received will be added to the official record. The comment period will close at **4:00 p.m. on November 10, 2022.**

AGENDA

6:00 NEW POLICE STATION 30% DESIGN & BUDGET REVIEW

*ASHLEY SMITH, DESIGN & CONSTRUCTION MANAGER
(PRESENTATION)*

6:45 2023 FEDERAL LEGISLATIVE UPDATE & AGENDA

*SHANNON KELLEY-FONG, ASSISTANT CITY MANAGER
JOEL RUBIN, CONTRACT LOBBYIST, CFM ADVOCATES
(PRESENTATION)*

7:30 2023 STATE LEGISLATIVE UPDATE & AGENDA

*SHANNON KELLEY-FONG, ASSISTANT CITY MANAGER
BRIAN ENSLOW, CONTRACT LOBBYIST, ARBUTUS CONSULTING
(PRESENTATION)*

8:15 RIGHT-OF-WAY INITIATIVE AND HOTEL ACQUISITION UPDATE

*RICK WALK, COMMUNITY & ECONOMIC DEVELOPMENT DIRECTOR
(BRIEFING)*

8:30 ADJOURN



2023 FEDERAL LEGISLATIVE PRIORITIES

COMMUNITY PROJECTS

- 1 College Street Corridor Safety Improvement Project
 - 2 Emergency Operations Center Project
 - 3 Septic-to-Sewer Conversion Program
- FUTURE:** Lacey Museum and Cultural Center in Depot District
- FUTURE:** Early Child and Youth Learning Center

POLICY POSITIONS

- 4 Support I-5 Corridor from Tumwater to Mounts Road and the Nisqually River Delta
- 5 Support the Puget Save Our Sound (SOS) Act
- 6 Support Build America, Buy America
- 7 Support a National Housing and Homeless Outreach Strategy to Help Communities Address an Ongoing and Growing Crisis of Unsheltered Populations
- 8 Support the Defense Community Infrastructure Program
- 9 Continued Support of Community Programs, such as Community Development Block Grant Program, COPS Grant, and more.



Adopted by the Lacey City Council on DATE

LACEY CITY COUNCIL

Andy Ryder, Mayor
Malcolm Miller, Deputy Mayor
Lenny Greenstein, Councilmember
Michael Steadman, Councilmember
Carolyn Cox, Councilmember
Ed Kunkel, Councilmember
Robin Vazquez, Councilmember

COMMUNITY PROJECTS

1

**COLLEGE STREET CORRIDOR SAFETY IMPROVEMENTS PROJECT**

The College Street corridor carries an estimated 32,000 vehicles each day and is the primary north-south link connecting the City, as well as other Thurston County communities. The corridor serves as a vital access point to local schools, services, and multimodal transportation options for many, including several low-income communities. College Street has over 130 driveways, many T-sections and inefficient four-way intersections that result in serious vehicle safety hazards. Other users of the corridor (including elementary school children traveling to school) face narrow sidewalks, the absence of bike infrastructure, and a scarcity of welcoming infrastructure that compounds these safety challenges. The House-passed INVEST Act included a Member Designated Project of \$6 million towards the College Street project, but was unfortunately removed, along with other projects, in the Infrastructure Investments and Jobs Act.

The City intends to apply for a RAISE grant again this year and is evaluating opportunities in the Inflation Reduction Act such as the new FHWA Program for Disadvantaged and Underserved Communities. In addition, should the City be successful in receiving a Safe Streets for All planning grant, it will explore implementation grants through that program as well.

2

EMERGENCY OPERATIONS CENTER PROJECT

The City is planning for a new police station that will include an Emergency Operations Center (EOC). Like many local jurisdictions around the country, the City was underprepared for the global pandemic and remains inadequately prepared to handle other major emergency incidents. The EOC will support the community by providing resources, coordinating communications and advance warnings, prioritizing response during an emergency, and implementing recovery programs. The EOC is anticipated to include over 1,440 square feet of mission-critical equipment, including: workstations, monitors, radios, emergency generator, and more. The City currently uses a makeshift 300-square-foot meeting room in City Hall as its EOC.

The City requests federal assistance for equipment to help develop a new EOC to better serve the community in times of crisis and is evaluating funding streams.



3

SEPTIC-TO-SEWER CONVERSION PROGRAM

The City is committed to finding collaborative ways to convert aging, and in many cases failing, septic systems to the City's wastewater system. The City estimates there are 1,981 septic systems within Lacey and 7,852 within the Urban Growth Area. Eliminating these septic systems protects the environment and benefits community health by reducing effluent from entering into ground-water. Recently, the City Council approved over \$5 million for water and wastewater improvements, including septic to sewer conversions, in a neighborhood where contaminants from septic systems were impacting groundwater and aquifers in the area. The City is looking to continue investing in these types of conversions in future years.

The City urges Congress to appropriate funding to the Connections to Publicly Owned Treatment Works grant program, which was authorized in the IIJA but not funded. This program is an ideal funding stream for the City's Septic-to-Sewer Conversion Program.

**LACEY MUSEUM AND CULTURAL CENTER IN THE DEPOT DISTRICT**

For over a decade, the City has worked on creating a new museum and cultural center in the Depot District where community members can meet-up, learn, connect with Lacey's rich history, and experience Lacey amenities and community events. The City has already made considerable investments to establish the Depot District, including constructing a replica of

the historic train depot with a train-themed playground, as well as adding picnic tables and public restrooms. The museum and cultural center will serve as the east anchor of the Depot District and will add significant civic value and enhance community identity in the area. To date, the City has leveraged multiple funding sources to complete the facility's design and in 2022 focused on bringing the site to a pre-development state. In the future, the City anticipates requesting federal funding to leverage its local and state investments for construction of the museum and cultural center.

POLICY POSITIONS

4

I-5 CORRIDOR FROM TUMWATER TO MOUNTS ROAD AND THE NISQUALLY RIVER DELTA

The City remains a steadfast partner with regional communities committed to a long-term solution along the I-5 corridor between Mounts Road, exit 116 (north), and 93rd Avenue, exit 99 (south)—which includes the Nisqually Bridge. This stretch of freeway is vital to the state's environmental, commerce, and transportation priorities, as well as Joint Base Lewis-McChord's mission readiness. I-5 currently restricts critical ecological functions impacting salmon survival, is at a high risk of being overtopped by a major flooding event which would immobilize commerce and transportation, and has limited capacity to handle the growing South Sound economy and population.

While the City is committed to a long-term solution along this stretch of the I-5 corridor, it recognizes the totality of such an endeavor would cost over \$4 billion and will require significant time to fully develop. In 2022, the Washington State Legislature allocated \$75 million in the Move Ahead Washington package specifically to the Nisqually River delta (Mounts Road to Marvin Road) segment of I-5. However, an additional \$56 million in federal or state funds is required to finalize engineering work in the 2025-2027 biennium.

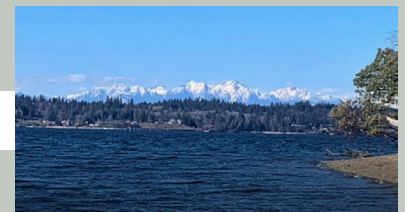
The City supports federal investments in this project that will help leverage state and local efforts and help accomplish additional work within this corridor.

5

SUPPORT THE PUGET SOUND SAVE OUR SOUND (SOS) ACT

The City is strongly committed to enhancing and preserving the natural environment. We applaud the leadership of U.S. Representatives Derek Kilmer and Marilyn Strickland crafting and championing the Puget Sound SOS Act, which will strengthen the federal government's role in the recovery of Puget Sound. The federal government is an essential partner in these efforts and enhancing their role is critical to ensuring Puget Sound is restored and protected for future generations. Passage of this Act would provide additional resources for the City to address septic systems within Lacey that are posing environmental harm to the aquifer, which directly impacts Puget Sound.

The City strongly supports passage and funding of the Puget Sound SOS Act.



6

SUPPORT BUILD AMERICA, BUY AMERICA

While the City supports the underlining goals of the Build America, Buy America Act, it presents significant challenges for communities like Lacey that are eager to put federal investments from the Infrastructure and Jobs Act and the Inflation Reduction Act to use. Ongoing global supply chain disruptions are leaving many projects out of consideration or unable to move forward as procuring eligible components is time consuming and can become cost prohibitive.

The City urges efforts to provide BABA flexibility given the currently global supply chain disruptions.

FUTURE PROJECTS

EARLY CHILD AND YOUTH LEARNING CENTER

Research consistently shows high-quality, early-learning programs have a real, sustained impact on the life outcomes of children and families. At the same time, demand for high-quality childcare programs has outpaced industry growth for several years. COVID-related operating restrictions and decreased enrollment have caused over 30% of childcare centers to close. North Thurston Public Schools service area falls within an "extreme childcare access desert." This area is in dire need of additional recreation facilities. In a recent City study, community members clearly communicated this need. Specifically, residents ranked the addition of a public aquatic facility and more indoor recreation opportunities as two of the highest local needs. This center will combine a state-of-the-art, early-learning center with a family recreation facility focused on providing developmentally appropriate recreation activities for youth ages 3 to 5 and their families.



POLICY POSITIONS - CONT'D

7 **SUPPORT A NATIONAL HOUSING AND HOMELESS OUTREACH STRATEGY TO HELP COMMUNITIES ADDRESS AN ONGOING, GROWING CRISIS OF UNSHELTERED POPULATIONS**

The nation is confronted with a homeless crisis on a scale not seen since the Great Depression that has deepened with the continuation of the COVID-19 pandemic. The lack of affordable housing plays a substantial role in the rise of homelessness. For many others, behavioral health issues, such as mental illness or an addiction to drugs and alcohol, is the entry into homelessness. The lack of a consistent, coordinated strategy means the impact of homelessness is disproportionately borne by local communities and jurisdictions across the nation. Direct participation by the federal government is needed, due to the magnitude and the complexity of the problem, requiring new federal programs and solutions to affectively address homelessness.



The City strongly supports legislation like the Ending Homeless Act to provide resources programs need to effectively address the housing and homeless crisis in America, in addition to increasing the Low-Income Housing Tax Credit, a critical tool to encourage private investment in the production and preservation of affordable housing. The City also believes investments in our nation's mental health systems are critical to combating the homeless crisis and supports efforts such as the Bipartisan Addiction and Mental Health Task Force.

8 **SUPPORT THE DEFENSE COMMUNITY INFRASTRUCTURE PROGRAM (DCIP) AND ENCOURAGE THE DEPARTMENT OF DEFENSE TO FUND PROJECTS THAT ENHANCE MILITARY FAMILY QUALITY OF LIFE**

The Defense Community Infrastructure Program (DCIP) is designed to address deficiencies in infrastructure for communities that support military installations in order to enhance military value, installation resilience, and military family quality of life.



An estimated 70% of the active-duty members serving at Joint-Base Lewis-McChord live off base and in communities across the South Sound. Approximately, 10% of off-base, active-duty members call Lacey home.

The City urges continuing support for the DCIP program and that the program remain eligible for needed capital investments on and off military installations that improve the mission readiness of the base and the quality of life of military families.

9 **CONTINUED SUPPORT OF COMMUNITY PROGRAMS — COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM, COPS GRANT, AND MORE LIFE**

The City urges continuing support to provide and enhance funding for community programs such as CDBG and COPS which are critical funding streams for communities like Lacey seeking to enhance public safety and the community's quality of life.



To view document online, scan:



FOR MORE INFORMATION

CITY OF LACEY

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GOVERNMENT AFFAIRS

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CITY OF **LACEY**



2023 STATE LEGISLATIVE PRIORITIES

CAPITAL BUDGET REQUESTS

1 Accessibility Improvements at the New Greg Cuoio Park

To create a more equitable, thriving city, we believe all community members should be able to access Lacey parks and recreation amenities. **The City requests \$500,000 to help fund the ADA path and inclusive playground at the new Greg Cuoio Park.** Park development Phase 1A is underway and scheduled to open to the public in 2024. Over the last decade, Lacey has worked to create more equitable access to parks. The new ADA amenities will significantly advance inclusivity by allowing all to enjoy this future community gem.

See inside pages for more details on these Capital Budget Requests.

2 Emergency Operations Center

The City is currently planning for a new police station that will include a fully equipped Emergency Operations Center (EOC). Like many local jurisdictions around the country, the City was underprepared for the global pandemic. Currently, the City is also inadequately prepared to handle other major emergency incidents, natural or man-made. **The City requests \$500,000 to help develop a new EOC to better serve the community in times of crisis.** The EOC would support the community by enabling multi-agency coordination which ensures the City is more efficient at providing resources, coordinating communications and advance warnings, prioritizing response during an emergency, and implementing recovery programs. The EOC is anticipated to include over 1,440 square feet of mission-critical equipment, including: workstations, monitors, radios, emergency generator, and more.

3 Commercial Airport Siting

The City joins Thurston County and the cities of Olympia, Tumwater, Rainier, Yelm, and Tenino, and town of Bucoda in opposing the Commercial Aviation Coordinating Committee (CACC) from continuing to evaluate and consider a two-runway airport expansion site in Thurston County. **We request your help in opposing any potential airport expansion considerations in Thurston County.** An airport in Thurston County would endanger environmentally sensitive areas (e.g., wetlands, prairies, and endangered species), further decrease rapidly dwindling agricultural lands, augment environmental health challenges and exacerbate existing health disparities, and irrevocably damage the quality of life for Thurston County community members.

4 Long-term Funding Solutions to Support Rights of Way Initiative Housing Acquisitions

The City appreciates the State's leadership in 2022 to help respond to the homeless crisis. Last year, the legislature passed ESHB 5963 providing funding for the Rights of Way Initiative which established a grant program to transition persons residing on state-owned rights of way to safer housing opportunities, with an emphasis on permanent housing solutions. As part of this program, Thurston County received \$37M to acquire a hotel and turn it into emergency housing, as well as to support the development of a 50-unit, tiny-home village. The long-term plan is to convert this emergency housing into needed permanent-supportive housing. This conversion will require significant capital investment. In addition to future capital investments, while the State committed \$2M to operating costs for the project's first two years, the City and other local partners are concerned with long-term operating needs. While not requesting funding this year, **the City requests the State consider sustainable operating funding sources for the continued success of Rights of Way funded initiatives and other similar projects across the state.**

LACEY CITY COUNCIL

Andy Ryder, Mayor
Malcolm Miller, Deputy Mayor
Lenny Greenstein, Councilmember
Michael Steadman, Councilmember
Carolyn Cox, Councilmember
Ed Kunkel, Councilmember
Robin Vazquez, Councilmember

Planned Adoption by Lacey City Council on DATE



5 Continue focusing on I-5 Corridor between Mounts Road & Tumwater

The City remains committed to long-term solutions along this corridor which is essential to the state's environmental, commerce, and transportation priorities, as well Joint Base Lewis-McChord's mission readiness.

6 Address Law Enforcement Vehicle Pursuits

The City requests the state legislature clarify the ability for law enforcement to conduct vehicle pursuits using a reasonable-suspicion standard in specific situations.

CITY OF LACEY: CAPITAL BUDGET REQUEST

1 Accessibility Improvements at New Greg Cuoio Park

CAPITAL BUDGET REQUEST: The City requests \$500,000 to help fund an ADA path and inclusive playground at the new Greg Cuoio Park as part of **Phase 1A** development.

Project Description

In April 2021, the City launched the Greg Cuoio Park & Greenways Master Plan development process. The planning area, located between the Crossroads and Hawk's Prairie neighborhoods just north of I-5, includes Greg Cuoio Park, Pleasant Glade Park, and Palm Creek Headwaters. The pristine wilderness, wetlands, and creeks of these parks and surrounding greenways represent a truly unique asset to the City and our community. The site's natural amenities will enhance Lacey's overall park system with a focus on passive recreation and minimizing our footprint on the land.

From the planning process that emphasized public involvement, important goals for Greg Cuoio Park development include:

- Open-space Preservation
- Water-rights Mitigation
- Natural Storm Water Filtration
- Woodland Creek Watershed Water-quality Protection
- Wildlife Habitat Corridor Protection
- Potential Fisheries Enhancement
- ACCESS FOR ALL

Given the size of Greg Cuoio Park and Greenways, the City plans to develop the area in phases. **Phase 1A** includes the planning and development of 139 acres. The project will provide safe entry to the park off busy Carpenter Road, 50 parking stalls, approximately 2 miles of trails, 18 holes of disc golf, a park shelter, and a large, all-access playground.



TABLE A

Tentative Greg Cuoio Park Phase 1A Funding Sources	
City Funds	\$3,250,000
Grants (ex. WWRP, LWCF)	\$2,500,000
Other Local Funds	\$20,000
State Capital Budget	\$500,000
TOTAL PROJECT COST	\$5,500,000
*pending approval	

Phase 1A will also include signage, sitting and open play areas to accommodate users of all ages and abilities, a sanican enclosure, and maintenance access that can also be used by emergency medical agencies.

The **Phase 1A** total development cost is estimated at over \$5.5M at the 30% design stage. The City is committed to the development of this project and pursuing funding at the local, state, and federal levels, including at least \$3.2 million of City funds (see Table A).

CITY OF LACEY: CAPITAL BUDGET REQUEST

2 Emergency Operations Center

CAPITAL BUDGET REQUEST: The City requests \$500,000 to develop a new Emergency Operations Center to better serve the community in times of disaster and crisis.

Project Description

Over the past two years, the City has been working on developing a new Lacey Police Station. The new station will be approximately 40,000 square feet to meet community needs now and for the next 30-40 years. The project includes a plan to construct a dedicated space for an emergency operations center (EOC), which the City does not currently have.

EOC FEATURES:

- 1,440 sq.ft. Facility @ approximately \$750 per sq.ft.
- Laptop Work Stations
- Large, Wall-mounted Monitors
- Storage Space for Technology and Equipment
- Operational Supplies and Equipment Outlets, Network Drops, Wiring and Infrastructure Required for an EOC
- Communication Equipment for Local and Areawide Information Management
- Kitchenette
- IT Server Closet
- Emergency Generator



Instead, during a major emergency or public safety incident, the City uses a makeshift 300-square-foot meeting room within City Hall. This space can only accommodate ten people at a time. This set-up slows down and limits the City's emergency management and preparedness capabilities. In addition, the space does not meet recommended FEMA design functions for an EOC as it is not flexible, sustainable, secure, strategically located, or fully interoperable.

TABLE B

New Police Station & EOC Funding Sources	
POLICE STATION	\$40,000,000
Local City Funds	\$40,000,000
EOC	\$1,600,000
Local City Funds	\$600,000
Federal Funds*	\$500,000
State Capital Budget	\$500,000
*tentative	



The City plans to include an EOC in the new police station that is anticipated to be at least 1,440 square feet and built to current category IV standards. The facility would have enough space to maintain City operations for over 72 hours and serve as the City's central coordination point for:

- All Large-scale Emergency Operations
- Information Gathering and Dissemination, Including Meeting all Main Functions within National Incident Management Systems (NIMS) Command and Coordination
- Coordination with Local Governments, Outside Contractors, Mutual Aid, and Volunteer Organizations Active in Disaster (VOADs)
- And more!

In addition, in non-emergency periods, the EOC would serve as an ADA-accessible event/meeting space for the community and City.

During the 2022 Legislative session, several significant City-championed achievements were accomplished, including:

- Securing \$75 million in the Move Ahead Washington package for the Nisqually River Delta preliminary design, engineering, and ROW acquisition.
- Securing \$103K for Public Electric Vehicle Infrastructure throughout Lacey parks and public facilities for public use.
- Securing \$515K for purchasing an Oxford Housing Program Pilot with non-profit partner in the Lacey community.
- Helped address public safety concerns by returning less lethal options, providing clear definitions of imperative public safety terms, such as "physical force," and clarifying and amending circumstances in which the use of force is authorized, including lawful temporary investigative detentions.
- Providing continued state leadership on the homeless crisis by approving additional strategies and tools to address the growing unsheltered population, including securing \$5 million in the supplemental transportation budget to help address public health and safety risks associated with homeless encampments on state owned rights-of-way of which \$2 million is to be used for addressing litter and debris along freeways that serve as the gateways to our communities; providing \$45 million in the operating budget for rental assistance, and eviction prevention; and providing \$383 million in the capital budget for rapid and supportive housing efforts across the state.

THANK
YOU

CITY OF LACEY: 2023 STATE LEGISLATIVE PRIORITIES

5 Continued Focus on I-5 Corridor between Mounts Road & Tumwater

The City remains committed to long-term solutions along this corridor which is essential to the state's environmental, transportation, and commerce priorities, as well Joint Base Lewis-McChord's mission readiness. The Legislature allocated \$75 million in the Move Ahead Washington package specifically to the Nisqually River delta (Mounts Road to Marvin Road) segment of I-5. **The City, aligned with other regional partners, requests these funds be allocated in 2023-25 and 2025-27, as detailed in Table C.**

An additional \$56 million in federal or state funding is required to finalize engineering work in the 2025-2027 biennium. This includes \$1.5 million for preliminary engineering of part-time, shoulder use on southbound I-5 between Sleater-Kinney and Henderson Boulevard. This practical-solutions approach would improve the transportation outcomes of the initial investment the state has made in the Nisqually River delta.



TABLE C

I-5 Nisqually Delta: Move Ahead Washington Package Fund-Aging Proposal	2021- 23	2023- 25	2025- 27	Total
Preliminary Engineering		\$40M	\$10M	\$50M
Right of Way			\$6M	\$6M
SR507 Roundabout Construction	\$19M		\$19 M	\$19M
Total				\$75M

I-5 Nisqually Delta: Remaining Funding Needed (Currently unfunded)	2021- 23	2023- 25	2025- 27	Total
Preliminary Engineering			\$54.5M	\$54.5M
Preliminary Engineering for Part-Time Shoulder Use (Sleater-Kinney Rd to Henderson Blvd.)			\$1.5M	\$1.5M
Total				\$56M



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CITY OF LACEY ALSO SUPPORTS THE TOP LEGISLATIVE PRIORITIES OF:

Association of Washington Cities
South Sound Military & Communities Partnership
Thurston County Shared Legislative Agenda

FOR MORE INFORMATION

CITY OF LACEY

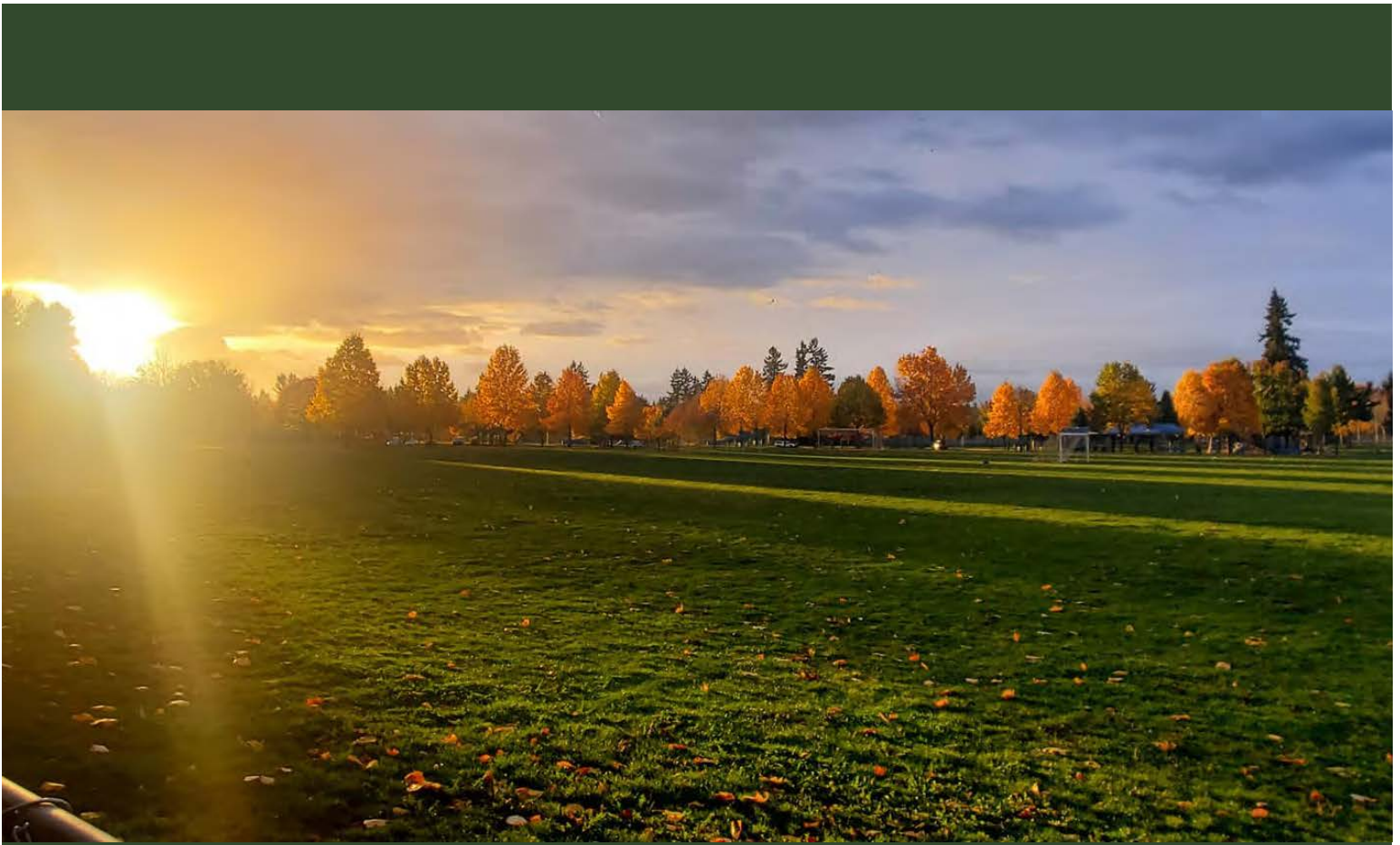
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CITY OF **LACEY**



2023 LEGISLATIVE MANUAL

DRAFT

Adopted by Lacey City Council on DATE



CITY OF LACEY LEGISLATIVE POLICY MANUAL

Adopted by the City Council on DATE, 2022

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CITY OF LACEY LEGISLATIVE POLICY MANUAL

Adopted by the City Council on DATE, 2022

GENERAL GOVERNMENT

Local Authority

The City supports preserving the authority of local governments regarding local taxation, land use planning, zoning and regulation consistent with the GMA (RCW 36.70A) and SEPA (RCW 43.21C.)

Public Records & Open Meetings

The City respects the right of the public to have access to legitimate public records and documents. The City believes its ability to recover the costs of searching for, gathering and reviewing requested documents is also in the public's interest. The City supports reasonable reforms to the Public Records Act. The City opposes requiring the recording of executive sessions or other restrictions on legitimate uses of executive sessions.

HOUSING | HOMELESSNESS SERVICES

Develop long-term funding solution to support Rights of Way Initiative housing acquisitions.

The City appreciates the state's leadership in 2022 to help respond to the homeless crisis. Last year, the legislature passed ESHB 5963 providing funding for the Rights of Way Initiative which established a grant program to transition persons residing on state-owned rights of way to safer housing opportunities, with an emphasis on permanent housing solutions. As part of this program Thurston County received \$37M to acquire a hotel and turn it into emergency housing. The long-term plan is to convert this emergency housing into needed permanent supportive housing. This conversion will require significant capital investment. In addition to future capital investments, while the State committed \$2M to operating costs for the first two years of this project, the City and other local partners are concerned with long-term operating needs. While not requesting funding this year, the City is requesting the state consider sustainable operating funding sources for the continued success of Rights-of-Way funded initiatives and other similar projects across the state.



CITY OF LACEY LEGISLATIVE POLICY MANUAL

Adopted by the City Council on DATE, 2022

Other Support for Homelessness Services

The City allocates approximately 2% of its general fund to support social services in the community that benefit low-income and vulnerable community members. The City requests the state's partnership in supporting programs and services that help prevent temporary and recurrent homelessness.

Quality Affordable Housing

The City supports legislation that incentivizes developers to build affordable housing, such as the multifamily housing tax exemption, and funding allocated for public and nonprofit affordable housing, including the Housing Trust Fund.

Increasing Housing Density

Housing affordability and access is a high priority issue for Lacey and the greater Thurston County region. The City recently updated its zoning code to allow for at minimum 6 residential units per acre in all residential zones. The City supports working collaboratively between the state and local jurisdictions to create a variety of affordable housing options and tools that allow local jurisdictions to use solutions that work to increase densities for their respective communities.

COMMUNITY & ECONOMIC DEVELOPMENT

Economic Development Tools

The City supports robust and sustainable funding for the Economic Development Strategic Reserve Fund, Tax Increment Financing, Community Economic Revitalization Board, Public Works Assistance Account, Public Facility Districts, and other programs that assist local governments in neighborhood residential and commercial area rehabilitation. The City also supports legislation that provides optional economic development tools for cities, such as the multi-family housing tax incentive, lodging tax, the Main Street Act, complete streets grant program, community facility financing, shared state revenue for construction of convention and special event centers, additional shared state revenue for public facility improvements, etc.

Annexation

The City believes that annexation laws should encourage the logical development and expansion of the City to provide for a healthy and growing local economy and efficient provision of urban services. The City supports legislation that would help make the annexation of existing Urban Growth Areas more feasible (e.g., long-term financial incentives) for both the City and the County.



CITY OF LACEY LEGISLATIVE POLICY MANUAL

Adopted by the City Council on DATE, 2022

Climate Resources & Tools

Climate change is already affecting our communities. Impacts like hotter summers, wildfire smoke, and flooding endanger our homes and affect public health and local business. Lacey, Thurston County, Olympia, and Tumwater partnered to create the Thurston Climate Action Plan to reduce climate polluting greenhouse gases while maintaining - and even improving - quality of life. The Thurston Climate Action Plan includes mitigation and action strategies that are ready for implementation. However, some of the most impactful greenhouse gas reduction projects and programs are not feasible given funding limitations. The City supports the creation of a sustainable state program using unallocated Climate Commitment Act funds, or other state resources, to fund local climate capital projects that enhance community resiliency. The City also supports the state working with local governments for future climate initiatives in the transition to green energy alternatives.

Airport Siting Concerns

The City joins Thurston County and the cities of Olympia, Tumwater, Rainier, Yelm, Tenino, and town of Bucoda in opposing the Commercial Aviation Coordinating Committee (CACC) from continuing to evaluate and consider a two-runway airport expansion site in Thurston County. We request your help in opposing any potential airport expansion considerations in Thurston County. An airport in Thurston County would endanger environmentally sensitive areas (e.g., wetlands, prairies, and endangered species), further decrease rapidly-dwindling agricultural lands, augment environmental health challenges and exacerbate existing health disparities, and irrevocably damage the quality of life for Thurston County community members.

Regional Request: Lacey MakerSpace

Lacey MakerSpace, currently serving members in Pierce, Thurston, Lewis, and Mason Counties, is a collaborative “innovator’s workshop” designed to support small businesses, entrepreneurs, artists, product developers and manufacturers. Lacey MakerSpace endeavors to 1) reduce barriers for community members by offering instruction and access to state-of-the-art fabrication and prototyping equipment, 2) develop new workforce training and apprenticeship programs aimed at growing advanced manufacturing businesses in the region, 3) foster collaboration and outreach as a hub of a larger ecosystem of business and networking services. Since opening its doors in 2019, every year Lacey MakerSpace has grown and increased its impact on our region’s economic development and workforce readiness. To enhance operations over the next few years to meet future growth and workforce needs, Thurston County partners have diligently worked to obtain funding to expand the footprint of the MakerSpace to over 9500 square feet and obtain additional advanced manufacturing technologies. The Thurston County partners are requesting the creation of a grant program that would allow innovation spaces, like Lacey MakerSpace, to



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continue to provide and enhance workforce training and development opportunities throughout the state.

PARKS, CULTURE & RECREATION | COMMUNITY SERVICES

The City has worked to create more equitable access to parks for all community members. The City's investments in local parks and requested state partnership reflect work toward this goal.

Capital Funding Request - ADA path and inclusive playground at Greg Cuoio Park

We believe that providing access to our City parks and park amenities for everyone is essential for a thriving and equitable community. The City is requesting \$500,000 to help fund the ADA path and an inclusive playground at the new Greg Cuoio Park as part of Phase 1A of the project which is currently underway and scheduled to open to the public in 2024. Over the last decade, Lacey has worked to create more equitable access to parks. The Greg Cuoio Park project will significantly advance inclusivity by providing new ADA amenities that allow all to enjoy this new community gem.

Future Project - Lacey Museum and Cultural Center

The City is developing a new museum and civic center that aims to enrich the community and engage visitors by sharing vibrant stories of the past through the preservation and celebration of Lacey and the South Sound's cultural heritage. The museum project will serve as the east anchor of the City's new Depot District, which is near the historically rich and significant Saint Martin's University. Design is currently 100 percent complete with an estimated cost to complete of \$15 million.

Future Project - Young Child and Families Center

There is a critical need for early learning and indoor recreation resources in Lacey. The demand for high-quality childcare programs has outpaced industry growth for several years with a nation-wide decrease in supply starting in 2019. The COVID-19 pandemic exacerbated this crisis. Beginning in the spring of 2020, COVID-related operating restrictions and decreased enrollment have caused over 30% of childcare centers to close. According to the Washington State Department for Children, Youth & Families (DCYF), most North Thurston Public Schools (NTPS) service area falls within an "extreme childcare access desert." The City, North Thurston Public Schools, and South Sound YMCA are partnering to see the feasibility of a Young Child and Families Center. This project is estimated to cost around \$50 to \$70 million.



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Park and Recreation Funding

The City supports ongoing funding for the Washington Wildlife and Recreation Program (WWRP), Aquatic Land Enhancement Account (ALEA), Land and Water Conservation Fund (LWCF), and the Youth Athletic Facilities (YAF) grant programs. The City supports ongoing funding for the following:

- **Washington Wildlife and Recreation Program (WWRP):** If the WWRP program is funded at the WWRC recommended level, the City could receive up to \$500,000 for Greg Cuoio Park Phase 1A project.
- **Aquatic Land Enhancement Fund (ALEA):** The City supports the ALEA fund and intends to continue to complete for YAF funding in the future for other park projects that enable youth activities.
- **Land and Water Conservation Fund (LWCF):** If the ALEA program is fully funded at \$20 million, the City could receive \$2 million for Greg Cuoio Park Phase 1A project.
- **Youth Athletic Fund (YAF):** The City supports the YAF fund and intends to continue to complete for YAF funding in the future for other park projects that enable youth activities.
- **Additional State Funding:** The City supports additional funding to help local parks agencies address severe maintenance backlogs exacerbated by COVID-19. In conjunction with Washington Recreation and Park Association (WRPA), the City asks legislators to work with local parks leaders on a \$5 million allocation for backlog catchup at the local level. WRPA recently conducted a survey of local parks maintenance needs that showed a statewide backlog of approximately \$725 million. Funds would be allocated in the form of grants through the Recreation & Conservation Office (RCO).
- **Expanded Outdoor Learning Grants:** The City supports, as part of the 2023-25 Operating Budget process, to increase the amount of funding being included for OSPI and RCO to award Outdoor Learning Grants without compromising other existing outdoor learning and recreation grant opportunities.



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TRANSPORTATION & INFRASTRUCTURE

Continue to focus on Interstate 5 Corridor between Mounts Road to Tumwater and the Nisqually River Delta

The City remains committed to long-term solutions along this corridor which is essential to the state's environmental, commerce, and transportation priorities, as well Joint Base Lewis-McChord's mission readiness. The Legislature allocated \$75 million in the Move Ahead Washington package specifically to the Nisqually River delta (Mounts Road to Marvin Road) segment of I-5. The City, align with other regional partners, is requesting that these funds be allocated in 2023-2025 and 2025-2027, as detailed below.

I-5 Nisqually Delta: Move Ahead Washington Package Fund Aging Proposal	21-23	23-25	25-27	Total
Preliminary Engineering		\$40M	\$10M	\$50M
Right of Way			\$6M	\$6M
SR 507 Roundabouts Construction	\$19M			\$19M
Total				\$75M
I-5 Nisqually Delta: Remaining Needed Funding (unfunded)	21-23	23-25	25-27	Total
Preliminary Engineering			\$54.5M	\$54.5M
Preliminary Engineering for Part Time Shoulder Use (Sleater-Kinney to Henderson Boulevard)			\$1.5M	\$1.5M
Total				\$56M

An additional \$57.5 million in federal or state funds is required to finalize engineering work in the 2025-2027 biennium. This includes \$1.5 million for preliminary engineering of part time shoulder use on southbound I-5 between Sleater-Kinney and Henderson Boulevard. This practical solutions approach would improve the transportation outcomes of the initial investment the state has made in the Nisqually River delta.

Stormwater & Culvert Funding

Cities have significant stormwater and culvert funding needs. The City joins AWC in requesting secure, ongoing and sufficient funding for city culvert repair and replacement. The City supports funding for current and new grant programs for local stormwater and culvert projects.



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Public Property & Rights of Way Control

The City opposes any efforts that would diminish the City's control of public property and rights of way.

FINANCE

Business Tax Simplification

The City supports business tax simplification across the state provided changes are, at minimum, revenue neutral for the City.

State-Shared Revenues

Cities have relied on state-shared revenues to provide critical funding for essential public services. Recognizing the state is facing a budget shortfall, it is critical that commitments to sharing revenues with local governments be honored. During the last recession, the state reduced state-shared revenues when many local governments were already struggling to maintain basic services. The City joins AWC in supporting restoration and continued appropriation of committed state shared funds, such as Liquor Excise Taxes and Profits, City-County Assistance Account, Municipal Criminal Justice Account, Annexation Sales Tax Credit, and public health funding. State shared revenues are used to support city activities, including police, infrastructure development, public defenders, municipal court, etc.

General Fund Revenue

The City supports legislation that will increase, expand, or favorably restructure its revenue-raising ability. In consideration of 1) the continued growth in demand for services that exceed revenue growth and inflation, and 2) intimate knowledge of individual community needs, the City supports unrestricted uses of all general government tax revenue. For example, restrictions on the use of real estate excise tax (REET), gambling taxes, etc.

City Financial Liability for Indigent Defense

Indigent defense is a constitutional right that should be funded by the state. The City supports state funding for indigent defense that is standardized and non-competitive in order to ensure more equitable funding.

Unfunded Mandates & Other State & Federal Budget Impacts

Mandates from the Federal and State governments are rarely accompanied with adequate new revenues or taxing authority, but instead force the City to reduce funding levels for other services. The City opposes efforts by the State Legislature to balance budgets by shifting responsibilities to cities.



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PUBLIC SAFETY

Address Law Enforcement Vehicle Pursuits

The City supports clarify the ability for law enforcement to conduct vehicle pursuits using a reasonable suspicion standard in specific circumstances. This is essential to allow for effective and safe pursuit and apprehension of suspects when there is an immediate threat to public safety. Cities will continue to support safety standards and training for officers who engage in vehicle pursuits.

Respond to the Blake Decision

The City, align with the Association of Washington Cities (AWC), supports the clarification around the crime of possessing a controlled substance so that individuals, law enforcement, and treatment providers can respond appropriately. The City supports revising the current system of two referrals prior to criminal charges, so it can be more effectively administered across the state.

The City supports providing additional investments to help cities with the costs stemming from the *Blake* decision on how possession of controlled substances is handled by the criminal justice system. This includes:

- Funding to help offset the costs of vacating criminal convictions, repaying legal financial obligations, administering diversion programs, and mitigating municipal court impacts.
- Investment in alternative response teams; treatment facilities for adults and juveniles; treatment in jails; and social workers, treatment providers, and system navigators to help direct people to treatment.
- An enforcement mechanism to encourage compliance for individuals suffering from Substance Abuse Disorder (SAD) to emphasize treatment over incarceration.

Binding Interest Arbitration Reform

The City recognizes the importance of having a tool to help resolve potentially devastating strikes by essential service personnel, such as police and firefighters. However, existing binding interest arbitration statutes are out-of-date and inflexible, resulting in many unintended consequences – the City finds this particularly true in regard to disciplinary processes. The City requests that the state reform existing binding interest arbitration language to limit these types of unintended repercussions. The City opposes extending binding arbitration in any form.



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Authority to Appoint Municipal Court Judges

The City supports cities' ability to appoint a municipal court judge and to maintain courts and supports further technical and financial assistance for the administration of municipal courts.

Traffic Enforcement Cameras

The Legislature has authorized local government to use traffic enforcement cameras in limited situations, including red light enforcement at certain intersections and speed control in school zones. Traffic enforcement cameras have proven to be successful at reducing instances of speeding and violations of traffic signals. The City supports the use of traffic enforcement cameras. The City also supports legislation allowing images from traffic enforcement cameras to be used by law enforcement in criminal cases if there is probable cause.

Basic Law Enforcement Academy (BLEA)

The City supports ongoing and enhanced funding of the Basic Law Enforcement Academy which is the sole training program for police departments statewide. With an increasing number of law enforcement officers retiring, it is imperative this program receive adequate funding to provide ample training openings for new hires. The City supports the creation of regional BLEA academies to increase critically needed training capacity for new hires and continuing law enforcement education.

Jail and Court Costs

The City supports legislative proposals that reduce jail and court costs, and maintain its flexibility in providing jail and court services. The City also supports maintaining the flexibility to select the most appropriate manner in which to provide jail services.

MILITARY AFFAIRS

South Sound Military & Communities Partnership (SSMCP) & Joint Base Lewis-McChord

The City of Lacey is a strong partner with Joint Base Lewis-McChord (JBLM) and a founding member of the South Sound Military & Communities Partnership (SSMCP), a nationally recognized organization that gives unique voice to a range of issues affecting Thurston and Pierce Counties and their cities as well as JBLM, the largest military installation in Washington State. JBLM is a regional employment hub and a major statewide economic driver. The City supports the ongoing efforts of SSMCP and supports policy and financial decisions that assist JBLM's operational readiness and sustainability.



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Lacey supports the SSMCP's Legislative Priorities, which are:

Defense Community Compatibility Account (DCCA)

The 2019 Legislature established the DCCA - a grant program to help civilian communities near military installations address compatibility challenges. SSMCP requests the Legislature fund the Commerce recommended list to include \$900,000 for the McChord Airfield North Clear Zone. SSMCP also requests the Legislature amend the statute to improve the program's long-term success. These changes will improve the likelihood that the DCCA grant program will be funded through the biennial capital budget on a recurring basis.

Occupational Licensing Improvements

WA State is making steady progress on reducing barriers for military spouses to obtain occupational licenses, but there is more work to do. SSMCP supports the adoption of additional interstate licensure compacts and policy changes to expedite and ease the occupational licensing process for military spouses. SSMCP recognizes these policy changes must strike a balance to ensure only those with proper qualifications are licensed.

Military/Defense Sector Statewide Economic Impact Analysis

SSMCP has coordinated two regional economic impact analyses over the last several years. The most recent report concluded that JBLM alone generates over \$14 billion a year in statewide economic impact. There has been no statewide analysis of impacts from all of Washington's military installations. SSMCP requests the Legislature allocate \$250,000 for a State led military/defense sector statewide economic impact analysis.

I-5 Mounts Road to Tumwater & Nisqually River Delta

The current design of I-5 restricts critical ecological functions impacting salmon survival, is at a high risk of being overtopped by a major flooding event and has limited capacity to handle the growing South Sound economy and population - a key component to national security since 30% of the JBLM workforce live south of the Nisqually River. The Legislature allocated \$75 million in the Move Ahead WA package; SSMCP requests phasing of these funds to allow timely delivery of the project. \$19 million toward the roundabouts on SR 507 is needed in 2023 and \$56 million for the Nisqually River Delta will be needed when NEPA is complete. If additional funding is available, SSMCP supports prioritizing projects along the Mounts Road to Tumwater corridor, including hard shoulder running between Sleater-Kinney Rd and Henderson Blvd.



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Maintain Active State Support for Military Affairs in Washington

SSMCP believes in a strong commitment from the State in support of military affairs. This support should include:

- Establishing a state level office to promote and coordinate state-wide activities that enhance the quality of life for military personnel and their families and support Washington's military installations.
- Increasing access to quality affordable childcare for all WA residents, including service members, veterans, and their families.
- Expansion of attainable housing opportunities in the South Sound Region for military members and their dependents.
- Evaluating alternate transportation routes and options to ensure mission readiness.

Support Military & Civilian Compatible Land Use

SSMCP was founded on and strongly agrees that collaborative partnerships are vital in identifying and resolving existing land use conflicts and preventing potential future land use conflicts. SSMCP supports joint land use strategies that do not usurp local control. Specifically, SSMCP supports:

- Designating military installations as regional centers for the purposes of regional and transportation planning
- Coordination with and investment in military-community organizations such as SSMCP, Forward Fairchild, KEDA, Greater Spokane, Inc., etc.

Support Investments in:

- Workforce development organizations to maximize military veterans experience and support transitioning service members to enhance the local economy.
- High-quality behavioral health resources that improve access to care, reduce the stigma associated with mental health treatment and encourage seeking help when needed.

Addressing the at grade rail crossing and the interchange at Exit 120 for the JBLM main gate.