



City Council Approved Regular Meeting Minutes

Tuesday, October 21, 2025

Council Chambers and Online

1. Call to Order

Mayor Ryder called the meeting to order at 6:00 p.m.

2. Roll Call

Council Present

Mayor Andy Ryder
Deputy Mayor Malcolm Miller
Councilmember Lenny Greenstein (remote)
Councilmember Michael Steadman
Councilmember Carolyn Cox
Councilmember Robin Vazquez
Councilmember Nicolas Dunning

Staff Present

Rick Walk, City Manager
Shannon Kelley-Fong, Assistant City Manager
Dave Schneider, City Attorney
Troy Woo, Finance Director
Sadie Siglin, Management Analyst
Paul J. White, Deputy City Clerk

3. Pledge of Allegiance

Mayor Ryder led the flag salute.

4. Land Acknowledgement

Mayor Ryder presented the abbreviated Land Acknowledgement.

5. Approval of Agenda and Consent Agenda Items

- A. Worksession minutes of September 23, 2025
- B. Council dinner meeting minutes of October 7, 2025
- C. Council minutes of October 7, 2025

- D. Approval of payment of claims, wages, and transfers for September 29 through October 10, 2025
- E. Accept Transportation Benefit District Annual Report
- F. City Manager Employment Agreement Amendment

Councilmember Vazquez moved to approve the agenda and consent agenda. Councilmember Dunning seconded. The motion carried.

6. Public Recognitions and Presentations

A. Lacey Youth Council Report

Sadie Siglin, Management Analyst

The following representatives presented reports:

Joel Whipple, North Thurston High School
Luka Froehlich, Home School Representative
Isabella Valerio, River Ridge High School
Matthew Mandig, Timberline High School
Avani Kumar, Lacey Youth Council Update

7. Proclamations

A. Walk to School Month

Kerri Wilson, Intercity Transit

Angela Brooks, North Thurston Public Schools

Mayor Ryder and Council proclaimed October 2025 Walk to School Month. Wilson and Brooks were present to accept the proclamation.

B. Domestic Violence Awareness Month

Jonquil Chavez, Family Support Center of South Sound, Victim Advocate for the City of Lacey

Mayor Ryder and Council proclaimed October 2025 Domestic Violence Awareness Month. Chavez was present to accept the proclamation.

8. Public Comment

No one signed up to speak at the meeting in person or remotely. Three (3) written public comments were received.

9. Mayor's Report

There were no items for consideration under the Mayor's Report.

10. City Manager's Report

A. 2026 Budget Presentation

Rick Walk, City Manager

Walk presented a detailed review of the City's proposed 2026 budget, estimated at \$224,608,566 and balanced with just over \$3 million in reserve funds pursuant to City fiscal policy. The presentation included information on the following topics:

- The City's approach to the budget, including budget priorities, community characteristics, budget influences, and development activity
- Six-year revenue and expenditure projections and related strategies
- General Fund revenue and expenditures, including tax revenue history and analysis and cost breakdowns of parks, streets, public safety, and labor within the General Fund
- General Fund investments in staffing, economic development, environmental stewardship, infrastructure, and programs and services
- Capital projects
- Special revenue sources from the Hicks Lake Management District and lodging taxes
- Utility Fund revenue and expenditures related to drinking water, sewer, and stormwater services and infrastructure
- Debt service budget and City debt capacity
- Internal service fund uses
- Distribution of sales and property taxes collected and the relationship of assessed value to the property tax levy rate over time
- Projected property tax and service-fee costs to residents in 2026 based on average home value
- Development of an action plan to address the City's structural deficit, including evaluation of expenditures, revenue, and investments

Next steps include a public hearing on revenue sources scheduled for November 3, 2025. Public hearings on the 2026 Budget are planned for November 18 and December 2, 2025, with adoption of the budget by ordinance on December 16, 2025.

11. Council Reports

A. Mayor Andy Ryder:

1. Mayors' Forum
2. Thurston Chamber Shared Legislative Committee
3. Transportation Policy Board (TPB)

Mayor Ryder did not provide any reports.

- B. Deputy Mayor Malcolm Miller:
1. Economic Development Council (EDC)
 2. Lodging Tax Advisory Committee (LTAC)
 3. Thurston County Coalition Against Trafficking (TCCAT)
 4. Joint Animal Services Commission (JASCOM)

Deputy Mayor Miller provided reports from LTAC and JASCOM.

- C. Councilmember Lenny Greenstein:
1. Emergency Medical Services (EMS)
 2. TCOMM911
 3. Opioid Abatement Council Independent Subcommittee

Councilmember Greenstein did not provide any reports.

- D. Councilmember Michael Steadman:
1. Nisqually River Council
 2. Thurston County Law & Justice Council

Councilmember Steadman did not provide any reports.

- E. Councilmember Carolyn Cox:
1. Lacey-Olympia-Tumwater-Thurston Clean Water Alliance (LOTT)
 2. Regional Housing Council
 3. Intercity Transit Authority

Councilmember Cox provided reports from the Intercity Transit Authority and LOTT.

- F. Councilmember Robin Vazquez:
1. Thurston Climate Mitigation Collaborative (TCMC)
 2. Thurston Regional Planning Council (TRPC)

Councilmember Vazquez provided a report from the TRPC.

- G. Councilmember Nicolas Dunning:
1. Thurston Thrives
 2. Solid Waste Advisory Committee (SWAC)
 3. Olympia-Lacey-Tumwater Visitor & Convention Bureau (VCB)
 4. Olympic Region Clean Air Agency (ORCAA)
 5. Law Enforcement Officers and Fire Fighters Plan 1 Disability Board (LEOFF-1)

Councilmember Dunning provided reports from LEOFF-1, ORCAA, and the VCB.

There was a supplemental update provided on the status of FIFA Fan Zone requirements.

12. Adjourn

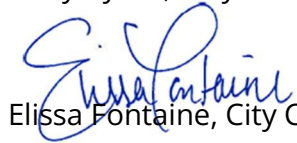
Mayor Ryder adjourned the meeting at 8:37 p.m.

MAYOR:



Andy Ryder, Mayor

ATTEST:



Elissa Fontaine, City Clerk

APPROVED: November 3, 2025