

**CITY COUNCIL**

ANDY RYDER

Mayor

MALCOLM MILLER

Deputy Mayor

LENNY GREENSTEIN

MICHAEL STEADMAN

CAROLYN COX

ED KUNKEL

ROBIN VAZQUEZ

LACEY CITY COUNCIL AGENDA**JANUARY 5, 2023****6:00 P.M.****REMOTE AND IN-PERSON ATTENDANCE****INTERIM CITY MANAGER**

RICK WALK

The Lacey City Council meeting will be conducted both remote and in person.

The public may attend the meeting in person in the Council Chambers at Lacey City Hall, 420 College Street SE, Lacey, Washington, or you may view or listen to the meeting by using one of the following platforms:

[Live Meetings](#), [YouTube](#), [Facebook](#), Thurston Community Media, Channel 3 with your local cable provider, or Zoom https://us02web.zoom.us/webinar/register/WN_D1Mtn5EyQY2KWIK9Is1D3g

The public may listen to the meeting via telephone by dialing toll-free: (888) 788-0099 or (877) 853-5247 - when prompted enter Webinar ID 878 4585 8828

CALL TO ORDER:**1. PLEDGE OF ALLEGIANCE****2. APPROVAL OF AGENDA & CONSENT AGENDA ITEMS:**

- A. [Council Worksession minutes of December 8, 2022](#)
- B. [Council minutes of December 15, 2022](#)
- C. [A motion to approve payment of claims, wages, and transfers for December 3, 2022, through December 23, 2022.](#)

**Items listed under the consent agenda are considered to be routine and will be enacted by one motion and one vote. There will be no separate discussion of these items. If discussion is desired, that item will be removed from the Consent Agenda and will be considered separately.*

3. PUBLIC RECOGNITIONS AND PRESENTATIONS:

- A. 2023 Washington State Legislators Meeting to Review 2023 State Legislative Priorities – Districts 2, 22, and 35 (Mayor Andy Ryder)

4. PUBLIC COMMENT:**VERBAL PUBLIC COMMENT**

Those wishing to provide verbal public comment may do so in-person or by Zoom:

In-Person: Use the sign-up sheet located in the Council Chambers.

By Zoom: Preregister using the following Zoom link no later than 4:00 p.m. on January 5, 2023:

https://us02web.zoom.us/webinar/register/WN_D1Mtn5EyQY2KWIK9Is1D3g

Instructions and access details will be provided once registration is complete.

WRITTEN PUBLIC COMMENT

Public comments may also be submitted by email to publiccomment@ci.lacey.wa.us. Written comments will be provided to the City Council electronically prior to the meeting. Comments will not be addressed during the Council meeting; however, comments received will be added to the official record. The commenting period will close at 4:00 p.m. on January 5, 2023.

5. **PUBLIC HEARING:**
6. **PROCLAMATIONS:**
 - A. [Reverend Dr. Martin Luther King, Jr. Day Proclamation](#) (*Reverend David L. Reaves, New Life Baptist Church*)
7. **REFERRAL FROM PLANNING COMMISSION:**
8. **REFERRAL FROM HEARINGS EXAMINER:**
9. **RESOLUTIONS:**
10. **ORDINANCES:**
11. **MAYOR'S REPORT:**
12. **CITY MANAGER'S REPORT:**
 - A. [Approve Amended 2023 Federal Legislative Agenda](#) (*Shannon Kelley-Fong, Assistant City Manager*)
 - B. [Award PW 2022-38 2022 Overlay Utilities](#) (*Scott Egger, Public Works Director*)
13. **STANDING GENERAL COMMITTEES:**
14. **OTHER BUSINESS:**
15. **BOARDS, COMMISSIONS AND COMMITTEE REPORTS:**
 - A. Mayor Andy Ryder:
 1. Mayors' Forum
 2. Thurston Chamber Shared Legislative Committee
 3. Transportation Policy Board (TPB)
 - B. Deputy Mayor Malcolm Miller:
 1. Economic Development Council (CDC)
 2. Lodging Tax Advisory Committee (LTAC)
 3. Thurston County Coalition Against Trafficking (TCCAT)
 4. Thurston Thrives
 - C. Councilmember Carolyn Cox:
 1. Climate Action Steering Committee
 2. LOTT Clean Water Alliance
 3. Regional Housing Council
 - D. Councilmember Lenny Greenstein:
 1. Emergency Medical Services (EMS)
 2. TCOMM911
 - E. Councilmember Michael Steadman:
 1. Community Action Council
 2. Nisqually River Council
 3. Thurston County Law & Justice Council

F. Councilmember Ed Kunkel:

1. Joint Animal Services Commission (JASCOM)
2. Lacey South Sound Chamber
3. Olympia-Lacey-Tumwater Visitor & Convention Bureau (VCB)
4. Solid Waste Advisory Committee (SWAC)

G. Councilmember Robin Vazquez:

1. Intercity Transit Authority
2. Olympic Region Clean Air Agency (ORCAA)
3. Thurston Regional Planning Council (TRPC)
4. Thurston County Board of Health

16. ADJOURN

MINUTES OF THE LACEY CITY COUNCIL WORKSESSION

THURSDAY, DECEMBER 8, 2022

6:00 P.M. – 8:45 P.M.

REMOTE AND IN-PERSON

To hear the full discussion of a specific topic, or the complete meeting, watch the recorded meeting available on YouTube:

https://www.youtube.com/watch?v=efl7-N_IUnw&list=PL0fqffnajtWBqkRa1WtEuNIBbJrDjeqgp&index=1

COUNCIL PRESENT: MAYOR RYDER, COUNCILMEMBERS COX, STEADMAN, GREENSTEIN, KUNKEL, AND VAZQUEZ

COUNCIL EXCUSED: DEPUTY MAYOR MILLER

STAFF PRESENT: S. SPENCE, S. KELLEY-FONG, J. BURBIDGE, R. WALK, T. WOO, B. BOOGERD, E. FONTAINE

The agenda was amended to *Adjourn to a Closed Session* pursuant to RCW 42.30.140(4)(b)

ACTION: APPROVE AMENDED WORKSESSION AGENDA

MOTION: MOTION MADE, SECONDED AND CARRIED BY COUNCILMEMBERS GREENSTEIN AND VAZQUEZ

GREG CUOIO PARK PHASE 1A UPDATE

PRESENTERS: JENNIFER BURBIDGE, PARKS, CULTURE & RECREATION DIRECTOR

BRETT BOOGERD, CAPITAL PROJECTS ENGINEER

JULIET VONG, HBB LANDSCAPE ARCHITECTS

ACTION: INFORMATION ONLY

Juliet Vong, with HBB Landscape Architects, presented an update on Greg Cuoio Park Phase 1A and reviewed the Park Master Plan Background, Process, and Phase 1A Improvements.

Phase 1A Improvements include the following:

- Park Access Drive
- Parking Lot
- Flexible Open Lawn
- Shelter

- Temporary Restrooms
- Paved and Soft Surface Trails
- Playground
- Emergency and Maintenance Access
- 18-hole Disc Golf Course
- Signage and Wayfinding Improvements

The consultant provided additional detailed reviews of the disc golf course design, trails, playground character, neighborhood key concerns, open house summary, cost estimate, and potential grant funding.

Staff highlighted information concerning current status, next steps and community engagement.

Mayor Ryder recommended that staff contact the Lacey Community Foundation for potential grant application opportunities.

FRANZ ANDERSON ROAD PERMANENT SUPPORTIVE HOUSING PROJECT

PRESENTERS: RICK WALK, COMMUNITY & ECONOMIC DEVELOPMENT DIRECTOR

DARIAN LIGHTFOOT, HOUSING PROGRAMS MANAGER, CITY OF OLYMPIA

JACINDA STELTJES, AFFORDABLE HOUSING COORDINATOR, THURSTON COUNTY

TOM WEBSTER, COMMUNITY HOUSING PROGRAM COORDINATOR, THURSTON COUNTY

ACTION: INFORMATION ONLY

Staff with City of Olympia and Thurston County presented information regarding the Franz Anderson Road Permanent Supporting Housing Project.

The City of Olympia and Thurston County partnered to purchase 6.2 acres along Franz Anderson Road SE in March 2022. American Rescue Plan Act funds were used for the 1.65-million-dollar purchase. The east side of the site was recently cleared and work to bring utilities to the site is currently occurring. Staff advised the utility work is funded through the State's Rights of Way Initiative.

Project details included the following overview:

- Housing Type:
 - o New construction of 40-70 multi-family, permanent supportive housing rental units

- Population
 - o Served: Low-income single adults, primarily homeless at entry
- Developer:
 - o TBD, selected via a Request for Proposals process issued by City of Olympia in early 2023
- Estimated Cost:
 - o Approximately \$23 Million

The presentation reviewed potential development funding sources, operational funding sources, proposed timeline, and considerations.

Operational funding sources:

The selected developer, not local jurisdictions, will be responsible for identifying operation sources needed to sustain the development. Potential operating sources include rental income, Rights of Way Initiative, and Apple Health and Homes program, among others.

Council expressed support for staff to include \$3.5M in the proposed budget towards the project.

OLYMPIC REGION CLEAN AIR AGENCY

PRESENTERS: JEFF JOHNSTON, EXECUTIVE DIRECTOR, ORCAA
 STEVE BROOKS, CHIEF, LACEY FIRE DISTRICT 3

ACTION: INFORMATION ONLY

In the 1980's, Thurston County exceeded air quality standards. The source of pollution was primarily indoor burning for home heating and rules were put in place to return to, and then stay within, those standards.

Over the past 25 years, pollution levels have declined within Thurston County. ORCAA reviewed the recommendation of removing the ban and advised the goal is to reduce confusion and focus on education for the community. The rule change does not impact any other restrictions or enforcements.

The following timeline for the rule change was presented:

- **Spring/Summer/Fall 2022** – *Meetings with city staff, leadership, fire officials, and police. Informal public outreach at community events.*
- **December/January 2022-2023** – *Public comment period open.*
- **January 11, 2023** – *Public hearing with ORCAA Board.*

- **February/March 2023** – *Rule change becomes effective.*

Staff confirmed no changes will be necessary to the Lacey Municipal Code.

RESERVE DESIGNATION DISCUSSION

STAFF: TROY WOO, FINANCE DIRECTOR

ACTION: INFORMATION ONLY

Troy Woo, Finance Director, provided a review of committed and assigned reserves, as well as reviewed cash balances for twenty-nine different City funds.

Fund categories included:

- General Funds
- Utility Funds
- Special Revenue Funds
- Capital Project Funds
- Debt Funds
- Internal Services Funds

Council discussed various approaches for supplementing the budget for the new police department facility. Council expressed support with staff recommendations for funding the new police department facility.

TELEVISION PRODUCTION AND PROGRAMMING SERVICES

STAFF: SHANNON KELLEY-FONG, ASSISTANT CITY MANAGER

ACTION: EXTEND EXISTING TCMEDIA CONTRACT FOR SIX-MONTHS

MOTION: MOTION MADE, SECONDED AND CARRIED BY MAYOR RYDER AND COUNCILMEMBER VAZQUEZ

Shannon Kelley-Fong, Assistant City Manager, provided an update on television production and programming services.

In the fall of 2022, the cities of Lacey, Olympia, and Tumwater, with Thurston County collaboratively solicited, through a request for proposal (RFP) process, for proposals for a Designated Service Provider for Public, Education, and Government (PEG) television production and programming services for each respective jurisdiction.

In response to the RFP, there was one proposal submitted by TCMedia. The proposal was highlighted in detail.

Staff reviewed the history of PEG services, cable television use, and online platforms for streaming.

The City evaluated performing EG and television production services internally and highlighted it could be a cost-effective solution that would allow the City to provide G and television production services, in addition to also enhancing the City's communications bandwidth.

Staff recommended proceeding with a one-year contract for Government and Education Services only and 500 television production support hours with TCMedia for 2023. During 2023, the City would analyze future communication needs, to include more detailed timeline and analysis on the in-house option for Government Services. The anticipated cost ranges from \$75,000 - \$101,000.

An alternative to staff's recommendation would be extending the current agreement for one-year, with an anticipated cost of \$125,000.

A representative of TCMedia provided additional comments regarding staff's recommendation, the RFP process and potential impacts to the community.

Council took action to extend the existing contract with TCMedia for six-months. Council directed staff to coordinate a meeting with the regions regarding next steps.

Mayor Ryder adjourned the Worksession at 8:45 p.m.

Council attended a Closed Session pursuant to RCW 42.30.140(4)(b).



**MINUTES OF A REGULAR MEETING OF THE
LACEY CITY COUNCIL
THURSDAY, DECEMBER 15, 2022,
IN PERSON AND REMOTE ATTENDANCE**

To hear Council's full discussion of a specific topic, or the complete meeting, watch the video-stream available on YouTube – <https://www.youtube.com/watch?v=a5LoEn6uZvk>

CALL TO ORDER

Deputy Mayor Miller called the meeting to order at 6:00 p.m.

1. PLEDGE OF ALLEGIANCE

Deputy Mayor Miller led the Pledge of Allegiance.

Council Present:

Deputy Mayor Malcolm Miller
Councilmember Lenny Greenstein
Councilmember Michael Steadman
Councilmember Ed Kunkel
Councilmember Robin Vazquez

Council Excused:

Mayor Andy Ryder
Councilmember Carolyn Cox

Staff Present:

Rick Walk, Interim City Manager
Robert Almada, Chief of Police
Jen Burbidge, Parks, Culture & Recreation Director
Scott Egger, Public Works Director
Shannon Kelley-Fong, Assistant City Manager
Dave Schneider, City Attorney
Troy Woo, Finance Director
Peri Edmonds, City Clerk

2. APPROVAL OF AGENDA AND CONSENT AGENDA

Consent Agenda Items:

- A. Council meeting minutes of November 17, 2022.
- B. Council meeting minutes of December 1, 2022.

- C. A motion to approve payment of claims, wages and transfers for November 23, 2022, through December 2, 2022.

COUNCILMEMBER GREENSTEIN MOVED TO APPROVE THE AGENDA AND CONSENT AGENDA. COUNCILMEMBER VAZQUEZ SECONDED. MOTION CARRIED.

3. PUBLIC RECOGNITIONS AND PRESENTATIONS

- A. **Lacey Youth Council Report:** Nathaniel Clay, Rianna Joseph, Nathan Miller, and Sarah Towne provided highlights on current and upcoming projects and events at their high schools.

4. PUBLIC COMMENT

Verbal Public Comments: The deadline to pre-register to speak was 4:00 p.m. the day of the meeting.

The following people commented on the shortage of nurses and nursing crisis at St. Peters Providence Hospital, and encouraged Council to support the Safe Staffing Law:

5 – people signed up to speak at the meeting:

Erica Schuman (Olympia resident)
Elizabeth Hendersen (Lacey resident)
Skye Hendersen (Lacey resident)
Katrina Zimmerman (Lacey resident)
Ann Staley (unknown residence)

1 – person signed up to speak via Zoom:

Emily Cisneros (unknown residence)

Written Public Comments: The deadline to submit written public comments was 4:00 p.m. the day of the meeting. Written comments are not addressed during the meeting; however, they are added to the official record.

0 - written public comments were received.

5. PUBLIC HEARING

6. PROCLAMATIONS

7. REFERRAL FROM PLANNING COMMISSION

8. REFERRAL FROM HEARINGS EXAMINER

9. RESOLUTIONS

10. ORDINANCES

- A. **Ordinance No. 1631 – Reserve Designation:** Troy Woo, Finance Director, presented Ordinance No. 1631 to establish fund balance designations committed for specific purposes. Amendments or modifications of the committed fund balances will require formal action by the City Council.

COUNCILMEMBER GREENSTEIN MOVED TO ADOPT ORDINANCE NO. 1631 ESTABLISHING THE COMMITTED FUND RESERVE DESIGNATIONS. COUNCILMEMBER KUNKAL SECONDED. MOTION CARRIED.

- B. **Ordinance No. 1632 – 2023 Budget:** Troy Woo, Finance Director, presented Ordinance No. 1632 to adopt the 2023 Budget, which includes changes to the Proposed 2023 Budget presented at the October 20, 2022, City Council meeting.

COUNCILMEMBER KUNKEL MOVED TO APPROVE ORDINANCE NO. 1632 TO ADOPT THE ANNUAL BUDGET OF THE CITY OF LACEY FOR THE 2023 FISCAL YEAR. COUNCILMEMBER VAZQUEZ SECONDED. MOTION CARRIED.

11. MAYOR'S REPORT

- A. **Reappoint Gail Madden to the Planning Commission:** Deputy Mayor Miller recommended the reappointment of Gail Madden to a second term on the Planning Commission.

COUNCILMEMBER GREENSTEIN MOVED TO REAPPOINT GAIL MADDEN TO A SECOND TERM ON THE PLANNING COMMISSION. COUNCILMEMBER STEADMAN SECONDED. MOTION CARRIED.

12. CITY MANAGER'S REPORT

- A. **Approve Nisqually Jail Contract:** Robert Almada, Chief of Police, presented the Nisqually Jail contract for Council consideration.

COUNCILMEMBER STEADMAN MOVED TO AUTHORIZE THE INTERIM CITY MANAGER TO SIGN THE NISQUALLY JAIL CONTRACT. COUNCILMEMBER GREENSTEIN SECONDED. MOTION CARRIED.

- B. **Approve Interlocal Agreement for Municipal Court Services:** Shannon Kelley-Fong, Assistant City Manager, presented the Interlocal Agreement between the City of Lacey and Thurston County District Court for court services.

COUNCILMEMBER GREENSTEIN MOVED TO AUTHORIZE THE INTERIM CITY MANAGER TO SIGN THE FOUR-YEAR INTERLOCAL AGREEMENT FOR COURT SERVICES WITH THURSTON COUNTY DISTRICT COURT. COUNCILMEMBER STEADMAN SECONDED. MOTION CARRIED.

- C. **Adopt Amended 2023 Federal Legislative Agenda:** Shannon Kelley-Fong, Assistant City Manager, presented the amended 2023 Federal Legislative Agenda with additional language incorporated to support the Homes for Every Local Protector, Educator, and Responder (HELPER) Act.

Council proceeded with a vote without a formal motion. Therefore, the vote was not recorded. The Amended 2023 Federal Legislative Agenda will be added to a future City Council meeting for Council to take official action by motion, second, and vote.

13. STANDING COMMITTEES

- A. Finance & Economic Development Committee:
Deputy Mayor Miller reported on the November 22, 2022, meeting.
- B. General Government & Public Safety Committee:
Councilmember Kunkel reported on the November 22, 2022, meeting.
- C. Land Use & Environment Committee
The Committee met on November 22, 2022. Councilmember Cox, Committee Chair, was excused from the Council meeting and unable to provide a report.

14. OTHER BUSINESS

15. BOARDS, COMMISSIONS AND COMMITTEE REPORTS

- A. Mayor Ryder
1. Mayor's Forum – **no report**
 2. Thurston Chamber Shared Legislative Committee – **no report**
 3. Transportation Policy Board – **no report**
- B. Deputy Mayor Miller
1. Economic Development Council (EDC) – **no report**
 2. Lodging Tax Advisory Committee (LTAC) – **made report**
 3. Thurston County Coalition Against Trafficking (TCCAT) – **no report**
 4. Thurston Thrives – **no report**
- C. Councilmember Cox
1. Climate Mitigation Steering Committee – **no report**
 2. LOTT Clean Water Alliance – **no report**
 3. Regional Housing Council – **no report**

D. Councilmember Greenstein

1. Emergency Medical Services (EMS) – **no report**
2. TCOMM911 – **no report**

E. Councilmember Steadman

1. Community Action Council – **made report**
2. Nisqually River Council – **no report**
3. Thurston County Law & Justice – **no report**

F. Councilmember Kunkel

1. Joint Animal Services Commission (JASCOM) – **made report**
2. Lacey South Sound Chamber – **no report**
3. Olympia-Lacey-Tumwater Visitor & Convention Bureau (VCB) – **no report**
4. Solid Waste Advisory Committee (SWAC) – **made report**

G. Councilmember Vazquez

1. Intercity Transit – **made report**
2. Olympic Region Clean Air Agency – **made report**
3. Thurston Regional Planning Council – **made report**
4. Thurston County Board of Health – **made report**

16. ADJOURN

Deputy Mayor Miller adjourned the Council Meeting at 7:25 p.m.

MAYOR: _____

ATTESTED BY CITY CLERK: _____

DATE APPROVED: _____



LACEY CITY COUNCIL MEETING January 5, 2023

SUBJECT: Disbursement Approval

RECOMMENDATION: By motion, approve payment of claims, wages, and transfers.

STAFF CONTACT: Troy Woo, Finance Director ^{tw}

ORIGINATED BY: Troy Woo, Finance Department

BACKGROUND:

The action requested of the City Council is by motion to approve payment of claims, wages and transfers for 12/3/2022 through 12/23/2022. The disbursements consist of the following:

Checks:	<u>Week of</u>	<u>Beg. Check No.</u>	<u>End. Check No.</u>	<u>Amount</u>
	12/9/2022	267826	267981	280,993.96
	12/16/2022	267982	268083	352,286.44
	12/23/2022	268084	268193	501,259.40

Electronic Transfers:	<u>Week of</u>	<u>Amount</u>
	12/9/2022	353,890.09
	11/9/2022	459.50
	11/10/2022	14,464.10
	12/1/2022	1,157,200.00
	12/2/2022	9,360.69
	12/10/2022	14,897.10
	12/16/2022	456,380.54
	12/19/2022	120.14
	12/19/2022	62.65
	12/19/2022	136.05
	12/19/2022	30.00
	12/21/2022	125,035.92
	12/23/2022	596,230.99
	12/20/2022	24,942.57
	*12/16/2022	101,750.00

* Disbursements for employee out-of-pocket deductions and employee benefits.

Significant Disbursements:

Northwest Cascade Inc	\$ 143,828.00	2022 Manhole/Valve Adjustments
Simmons & Sons	\$ 114,306.66	2022 Sidewalk Repair
Hough Beck & Baird, Inc.	\$ 200,597.23	Greg Cuoio Park Phase 1A Design
Puget Sound Energy, Inc.	\$ 83,618.43	Utilities
Bud Clary Chevrolet	\$ 65,186.64	Replacement Vehicle
CDW Government, Inc.	\$ 93,193.43	Computer Replacements
Phoenix Fabricators	\$ 294,167.40	Terry Cargil Reservoir
PumpTech, LLC	\$ 93,376.13	Emergency Bypass Pump
Thurston County	\$ 79,361.18	Regional Housing SHB 1406 Funds

CITY OF LACEY *Official Proclamation*

WHEREAS, the Civil Rights movement in the 1960's profoundly impacted the course of American history and continues to shape the direction and debate of our society; and

WHEREAS, Reverend Dr. Martin Luther King Jr., a civil rights leader, devoted his life to the non-violent advancement of civil rights and public service; and

WHEREAS, Dr. King believed in a nation of freedom and justice for all, and challenged all community members to help build a more perfect union and live up to the purpose and potential of the United States of America; and

WHEREAS, Dr. King's dream is no less inspirational and important today than when he first expressed it 60 years ago; and

WHEREAS, even with the progress achieved during the Civil Rights movement and subsequent decades, inequities, injustices, racism and other forms of discrimination and oppression are still prevalent in our society; and

WHEREAS, Dr. King's life was struck down by a bullet of bigotry on April 4, 1968, but his dream of pursuing a world free from prejudice and injustice lives on; and

WHEREAS, we honor and celebrate Dr. King's memory, and importantly, we also preserve his legacy-one that calls upon all of us to stand up against injustice and protect our most sacred tenets of democracy; and

WHEREAS, Dr. King always led by example and provided a framework for how each of us can shape the future by calling out injustice and continuing to work toward a more equitable society.

NOW, THEREFORE, I, Andy Ryder, Mayor of the City of Lacey, on behalf of the Lacey City Council, do hereby proclaim January 16, 2023, as

Martin Luther King, Jr. Day

in the City of Lacey and urge all community members to take this opportunity to reflect upon Dr. King's vision and to join me in rededicating ourselves to continuing to advance the principles of justice and equality for all.

Mayor Andy Ryder
January 5, 2023





LACEY CITY COUNCIL MEETING

January 5, 2023

SUBJECT: Amended 2023 Federal Legislative Priorities Agenda

RECOMMENDATION: Motion to adopt the Amended 2023 Federal Legislative Priorities Agenda.

STAFF CONTACT: Rick Walk, Interim City Manager *RW*
Shannon Kelley-Fong, Assistant City Manager *SKF*

ORIGINATED BY: City Manager's Department

ATTACHMENTS: 1. [Amended 2023 Federal Legislative Priorities Agenda](#)

FISCAL NOTE: Not applicable.

PRIOR REVIEW: Lacey City Council Meeting – November 10, 2022
Lacey City Council Meeting – December 01, 2022
Lacey City Council Meeting – December 15, 2022

BACKGROUND: *At the December 15, 2022, Council meeting, Council proceeded with a vote without a formal motion. Therefore, the vote was not recorded. The City is requesting a formal motion at the January 5, 2023, meeting.*

At the December 1, 2022 Council meeting, the Lacey City Council requested reviewing the potential incorporation of the Homes for Every Local Protector, Educator, and Responder (HELPER Act) to the City's adopted 2023 Federal Legislative Priorities Agenda.

The HELPER Act establishes a program administered by the Department of Housing and Urban Development to provide mortgage assistance to law enforcement officers, elementary and secondary school teachers, firefighters, or other first responders. Specifically, these individuals may be eligible for a one-time mortgage on a primary family residence with no down payment and no monthly mortgage insurance premium. This

appears similar to a program currently offered to veterans by the VA. The full bill can be accessed here: [Text - H.R.3172 - 117th Congress \(2021-2022\): HELPER Act of 2021 | Congress.gov | Library of Congress](#)

Attachment 1 provides an amended 2023 Federal Legislative Priorities Agenda with the following language incorporated:

10. Support the Homes for Every Local Protector, Educator, and Responder (HELPER) Act

The City strongly supports the HELPER Act which would create a home loan program within the Federal Housing Administration allowing first responders across the country to obtain a low-interest, fully insured home loan with no down payment and no monthly mortgage insurance costs. This program would make homeownership more affordable for our community's law enforcement officers, fire fighters, EMTs, paramedics, and preK-12 teachers.

ALTERNATIVE(S): The Lacey City Council could elect to modify the 2023 Federal Legislative Priorities Agenda as deemed necessary.

ADVANTAGES:

1. Incorporates the HELPER Act into the 2023 Federal Legislative Priorities Agenda.

DISADVANTAGES:

1. None identified at this time.



2023 FEDERAL LEGISLATIVE PRIORITIES

COMMUNITY PROJECTS

- 1 College Street Corridor Safety Improvement Project
- 2 Emergency Operations Center Project
- 3 Septic-to-Sewer Conversion Program
- FUTURE:** Lacey Museum and Cultural Center in Depot District
- FUTURE:** Early Child and Youth Learning Center

POLICY POSITIONS

- 4 Support I-5 Corridor from Tumwater to Mounts Road and the Nisqually River Delta
- 5 Support the Puget Save Our Sound (SOS) Act
- 6 Support Build America, Buy America
- 7 Support a National Housing and Homeless Outreach Strategy to Help Communities Address an Ongoing and Growing Crisis of Unsheltered Populations
- 8 Support the Defense Community Infrastructure Program
- 9 Continued Support of Community Programs, such as Community Development Block Grant Program, COPS Grant, and more.
- 10 Support the Homes for Every Local Protector, Educator, and Responder (HELPER) Act



Adopted by the Lacey City Council on December 1, 2022

LACEY CITY COUNCIL

Andy Ryder, Mayor
Malcolm Miller, Deputy Mayor
Lenny Greenstein, Councilmember
Michael Steadman, Councilmember
Carolyn Cox, Councilmember
Ed Kunkel, Councilmember
Robin Vazquez, Councilmember

COMMUNITY PROJECTS

1

**COLLEGE STREET CORRIDOR SAFETY IMPROVEMENTS PROJECT**

The College Street corridor carries an estimated 32,000 vehicles each day and is the primary north-south link connecting the City, as well as other Thurston County communities. The corridor serves as a vital access point to local schools, services, and multimodal transportation options for many, including several low-income communities. College Street has over 130 driveways, many T-sections and inefficient four-way intersections that result in serious vehicle safety hazards. Other users of the corridor (including elementary school children traveling to school) face narrow sidewalks, the absence of bike infrastructure, and a scarcity of welcoming infrastructure that compounds these safety challenges. The House-passed INVEST Act included a Member Designated Project of \$6 million towards the College Street project, but was unfortunately removed, along with other projects, in the Infrastructure Investments and Jobs Act.

The City intends to apply for a RAISE grant again this year and is evaluating opportunities in the Inflation Reduction Act such as the new FHWA Program for Disadvantaged and Underserved Communities. In addition, should the City be successful in receiving a Safe Streets for All planning grant, it will explore implementation grants through that program as well.

2

EMERGENCY OPERATIONS CENTER PROJECT

The City is planning for a new police station that will include an Emergency Operations Center (EOC). Like many local jurisdictions around the country, the City was underprepared for the global pandemic and remains inadequately prepared to handle other major emergency incidents. The EOC will support the community by providing resources, coordinating communications and advance warnings, prioritizing response during an emergency, and implementing recovery programs. The EOC is anticipated to include over 1,440 square feet of mission-critical equipment, including: workstations, monitors, radios, emergency generator, and more. The City currently uses a makeshift 300-square-foot meeting room in City Hall as its EOC.

The City requests federal assistance for equipment to help develop a new EOC to better serve the community in times of crisis and is evaluating funding streams.



3

SEPTIC-TO-SEWER CONVERSION PROGRAM

The City is committed to finding collaborative ways to convert aging, and in many cases failing, septic systems to the City's wastewater system. The City estimates there are 1,981 septic systems within Lacey and 7,852 within the Urban Growth Area. Eliminating these septic systems protects the environment and benefits community health by reducing effluent from entering into ground-water. Recently, the City Council approved over \$5 million for water and wastewater improvements, including septic to sewer conversions, in a neighborhood where contaminants from septic systems were impacting groundwater and aquifers in the area. The City is looking to continue investing in these types of conversions in future years.

The City urges Congress to appropriate funding to the Connections to Publicly Owned Treatment Works grant program, which was authorized in the IIJA but not funded. This program is an ideal funding stream for the City's Septic-to-Sewer Conversion Program.

**LACEY MUSEUM AND CULTURAL CENTER IN THE DEPOT DISTRICT**

For over a decade, the City has worked on creating a new museum and cultural center in the Depot District where community members can meet-up, learn, connect with Lacey's rich history, and experience Lacey amenities and community events. The City has already made considerable investments to establish the Depot District, including constructing a replica of

the historic train depot with a train-themed playground, as well as adding picnic tables and public restrooms. The museum and cultural center will serve as the east anchor of the Depot District and will add significant civic value and enhance community identity in the area. To date, the City has leveraged multiple funding sources to complete the facility's design and in 2022 focused on bringing the site to a pre-development state. In the future, the City anticipates requesting federal funding to leverage its local and state investments for construction of the museum and cultural center.

FUTURE PROJECTS

POLICY POSITIONS

4

I-5 CORRIDOR FROM TUMWATER TO MOUNTS ROAD AND THE NISQUALLY RIVER DELTA

The City remains a steadfast partner with regional communities committed to a long-term solution along the I-5 corridor between Mounts Road, exit 116 (north), and 93rd Avenue, exit 99 (south)—which includes the Nisqually Bridge. This stretch of freeway is vital to the state's environmental, commerce, and transportation priorities, as well Joint Base Lewis-McChord's mission readiness. I-5 currently restricts critical ecological functions impacting salmon survival, is at a high risk of being overtopped by a major flooding event which would immobilize commerce and transportation, and has limited capacity to handle the growing South Sound economy and population.

While the City is committed to a long-term solution along this stretch of the I-5 corridor, it recognizes the totality of such an endeavor would cost over \$4 billion and will require significant time to fully develop. In 2022, the Washington State Legislature allocated \$75 million in the Move Ahead Washington package specifically to the Nisqually River delta (Mounts Road to Marvin Road) segment of I-5. However, an additional \$57.5 million in federal or state funds is required to finalize engineering work in the 2025-2027 biennium.

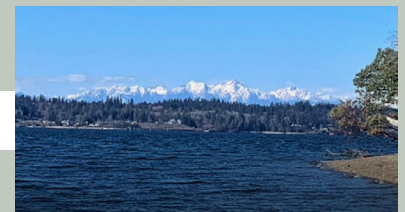
The City supports federal investments in this project that will help leverage state and local efforts and help accomplish additional work within this corridor.

5

SUPPORT THE PUGET SOUND SAVE OUR SOUND (SOS) ACT

The City is strongly committed to enhancing and preserving the natural environment. We applaud the leadership of U.S. Representatives Derek Kilmer and Marilyn Strickland crafting and championing the Puget Sound SOS Act, which will strengthen the federal government's role in the recovery of Puget Sound. The federal government is an essential partner in these efforts and enhancing their role is critical to ensuring Puget Sound is restored and protected for future generations. Passage of this Act would provide additional resources for the City to address septic systems within Lacey that are posing environmental harm to the aquifer, which directly impacts Puget Sound.

The City strongly supports passage and funding of the Puget Sound SOS Act.



6

SUPPORT BUILD AMERICA, BUY AMERICA

While the City supports the underlining goals of the Build America, Buy America Act, it presents significant challenges for communities like Lacey that are eager to put federal investments from the Infrastructure and Jobs Act and the Inflation Reduction Act to use. Ongoing global supply chain disruptions are leaving many projects out of consideration or unable to move forward as procuring eligible components is time consuming and can become cost prohibitive.

The City urges efforts to provide BABA flexibility given the currently global supply chain disruptions.

**EARLY CHILD AND YOUTH LEARNING CENTER**

Research consistently shows high-quality, early-learning programs have a real, sustained impact on the life outcomes of children and families. At the same time, demand for high-quality childcare programs has outpaced industry growth for several years. COVID-related operating restrictions and decreased enrollment have caused over 30% of childcare centers to close. North Thurston Public Schools service area falls within an "extreme childcare access desert." This area is in dire need of additional recreation facilities. In a recent City study, community members clearly communicated this need. Specifically, residents ranked the addition of a public aquatic facility and more indoor recreation opportunities as two of the highest local needs. This center will combine a state-of-the-art, early-learning center with a family recreation facility focused on providing developmentally appropriate recreation activities for youth ages 3 to 5 and their families.

POLICY POSITIONS - CONT'D

7 **SUPPORT A NATIONAL HOUSING AND HOMELESS OUTREACH STRATEGY TO HELP COMMUNITIES ADDRESS AN ONGOING, GROWING CRISIS OF UNSHELTERED POPULATIONS**

The nation is confronted with a homeless crisis on a scale not seen since the Great Depression that has deepened with the continuation of the COVID-19 pandemic. The lack of affordable housing plays a substantial role in the rise of homelessness. For many others, behavioral health issues, such as mental illness or an addiction to drugs and alcohol, is the entry into homelessness. The lack of a consistent, coordinated strategy means the impact of homelessness is disproportionately borne by local communities and jurisdictions across the nation. Direct participation by the federal government is needed, due to the magnitude and the complexity of the problem, requiring new federal programs and solutions to affectively address homelessness.



The City strongly supports legislation like the Ending Homeless Act to provide resources programs need to effectively address the housing and homeless crisis in America, in addition to increasing the Low-Income Housing Tax Credit, a critical tool to encourage private investment in the production and preservation of affordable housing. The City also believes investments in our nation's mental health systems are critical to combating the homeless crisis and supports efforts such as the Bipartisan Addiction and Mental Health Task Force.

8 **SUPPORT THE DEFENSE COMMUNITY INFRASTRUCTURE PROGRAM (DCIP) AND ENCOURAGE THE DEPARTMENT OF DEFENSE TO FUND PROJECTS THAT ENHANCE MILITARY FAMILY QUALITY OF LIFE**

The Defense Community Infrastructure Program (DCIP) is designed to address deficiencies in infrastructure for communities that support military installations in order to enhance military value, installation resilience, and military family quality of life.



An estimated 70% of the active-duty members serving at Joint-Base Lewis-McChord live off base and in communities across the South Sound. Approximately, 10% of off-base, active-duty members call Lacey home.

The City urges continuing support for the DCIP program and that the program remain eligible for needed capital investments on and off military installations that improve the mission readiness of the base and the quality of life of military families.

9 **CONTINUED SUPPORT OF COMMUNITY PROGRAMS — COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM, COPS GRANT, AND MORE LIFE**

The City urges continuing support to provide and enhance funding for community programs such as CDBG and COPS, critical funding streams for communities like Lacey seeking to enhance public safety and the community's quality of life.

10 **SUPPORT THE HOMES FOR EVERY LOCAL PROTECTOR, EDUCATOR, AND RESPONDER (HELPER) ACT**

The City strongly supports the HELPER Act which would create a home loan program within the Federal Housing Administration allowing first responders across the country to obtain a low-interest, fully insured home loan with no down payment and no monthly mortgage insurance costs. This program would make homeownership more affordable for our community's law enforcement officers, fire fighters, EMTs, paramedics, and pre K-12 teachers.

To view document online, scan:



FOR MORE INFORMATION

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LACEY CITY COUNCIL MEETING

January 5, 2023

SUBJECT: 2022 Overlay Utilities Project

RECOMMENDATION: Motion to award Lacey Contract Number PW 2022-38 to low bidder Miles Resources, LLC from Puyallup, Washington in the amount of \$2,576,491.75.

STAFF CONTACT: Rick Walk, Interim City Manager *RW*
Scott Egger, P.E., Public Works Director *SE*
Aubrey Collier, P.E., S.E., City Engineer *AC*
Peter Brooks, P.E., Water Resources Manager *PCB*
Teri O'Neal, P.E., Senior Utilities Engineer *T20*
Lisa Hull, Project Administrator *LH*
Justin Knox, P.E., Design Engineer *JK*

ORIGINATED BY: Public Works Department

ATTACHMENTS: NONE

FISCAL NOTE: 2022 Overlay Utilities was anticipated and included in Lacey's 2022 and 2023 Budget. Funding for the project is provided under the fund code WA22OL and ST22OL, Water Budget 410-3418-534-90 and Transportation Benefit District Funds, 103-4301-595.90-03, respectively.

WORK PLAN GOAL: Quality Transportation & Infrastructure

PRIOR REVIEW: N/A

BACKGROUND:

This contract provides for the installation of approximately 2,300 LF of 6-inch, 8-inch, 10-inch, and 12-inch diameter water main and street reconstruction with fiber reinforced hot mix asphalt on five (5) streets. Work to include pavement removal, paving, adjustment of

utility appurtenances, striping, water service line, meters, valves, transfer of water services, connections to existing water system, water main abandonments, and lawn restoration and other work.

The project was advertised for three weeks and bids were opened December 15, 2022. Twelve (12) bids were received. The bids ranged from a low of \$2,576,491.75 to a high of \$3,603,028.52. Miles Resources, LLC from Puyallup, Washington, is low bidder at \$2,576,491.75. The Engineer's Estimate is \$2,843,715.00. A Bid Summary Sheet is attached.

Miles Resources, LLC is qualified and capable of performing the work. Start date of the project is anticipated to be Spring 2023, and there are 60 working days allotted.

ADVANTAGES:

1. Provides new asphalt wearing surface.
2. With the water improvements, transmission and water quality will improve.

DISADVANTAGES:

1. Typical traffic delays can be expected during construction.

**CITY OF LACEY
2022 Overlay Utilities
PW 2022-38**

CONTRACTOR	LOCATION	BID	POS.
Miles Resources, LLC	Puyallup, WA	\$2,576,491.75	1
Ceccanti	Tacoma, WA	\$2,668,191.98	2
Tucci & Sons, Inc.	Tacoma, WA	\$2,723,107.32	3
R.W. Scott Construction	Auburn, WA	\$2,813,231.73	4
HCON Inc.	Puyallup, WA	\$2,901,847.46	5
Pivetta Brother's Construction, Inc.	Sumner, WA	\$2,902,375.79	6
Olson Brothers Excavating	Puyallup, WA	\$2,941,630.00	7
Northwest Cascade, Inc.	Puyallup, WA	\$2,986,991.37	8
North Cascade Excavating, LLC	Woodland, WA	\$3,009,871.40	9
In Depth Excavating	Monroe, WA	\$3,057,892.62	10
Nisqually Construction Services, LLC	Olympia, WA	\$3,586,393.28	11
Big Mountain Enterprises	Enumclaw, WA	\$3,603,028.52	12
ENGINEER'S ESTIMATE \$2,843,715.00			

